

RESOLUTION NO. 2024-60

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ENCINITAS, CALIFORNIA, ORDERING THE SUBMISSION TO THE QUALIFIED ELECTORS OF THE CITY OF A BALLOT MEASURE RELATING TO A ONE-CENT PER DOLLAR TRANSACTIONS AND USE (SALES) TAX, REQUESTING THAT THE SAN DIEGO BOARD OF SUPERVISORS AUTHORIZE THE COUNTY OF SAN DIEGO REGISTRAR OF VOTERS TO RENDER SPECIFIED SERVICES TO THE CITY OF ENCINITAS RELATING TO THE CONDUCT OF THE ELECTION, AND DIRECTING THE CITY ATTORNEY TO PREPARE AN IMPARTIAL ANALYSIS.

WHEREAS, the City of Encinitas (“City”) maintains 172 centerline miles of streets, 66 miles of storm drains, 152 acres of land at 20 parks, 6 beaches and 10 buildings; and

WHEREAS, the City provides a wide range of municipal services, including public safety, emergency response, street maintenance, storm drain maintenance, and recreational services; and

WHEREAS, the ongoing challenge of maintaining the City’s streets, beaches, parks, and public facilities, given their age and continuous use, requires necessary repairs, replacements, and upgrades for the benefit of all residents; and

WHEREAS, to quantify these challenges, the City formed a community Infrastructure Task Force (ITF), comprised of Encinitas citizen volunteers with relevant experience, to provide oversight, input, and transparency into assessing the City’s most urgent local infrastructure needs, including streets, storm drains, public safety, beaches, and parks/recreation upgrades; and

WHEREAS, the State of California does not provide the City with dedicated funding for necessary infrastructure repairs and upgrades; and

WHEREAS, infrastructure cost increases continue to far outpace City revenue increases, such that certain infrastructure projects and services cannot be provided; and

WHEREAS, Sections 37100.5 and 37101 of the California Government Code acknowledges a city’s authority to levy a sales tax; and

WHEREAS, pursuant to Revenue and Taxation Code section 7289.5, the City may levy a transactions and use (sales) tax for general purposes, upon a two-thirds vote of the City Council and a majority vote of its qualified voters; and

WHEREAS, the City Council desires the ability to adopt an ordinance to levy a one-cent per dollar transactions and use tax on businesses operating in the City; and

WHEREAS, the City of Encinitas should have local control over local funding to ensure the City is providing quality infrastructure and services for its residents; and

WHEREAS, the proceeds of a one-cent sales tax would be available for public infrastructure maintenance and improvements, and municipal services; and

WHEREAS, if approved by voters, all revenue generated by a one-cent transactions and use tax would be locally controlled by the City of Encinitas, and a sales tax oversight committee would be convened bi-annually to review how the revenues generated by the transactions and

use tax were expended; and

WHEREAS, if approved by voters, a one-cent per dollar transactions and use tax would be levied for a period of 10 years and would generate approximately \$15,400,000 annually; and

WHEREAS, if approved by voters, the revenues from the one-cent sales tax would be placed into the general fund and would be subject to annual audits applicable to general fund revenues and expenditures; and

WHEREAS, this ballot measure shall be known and may be cited as “the City of Encinitas One-Cent General Transactions and Use (Sales) Tax Measure” and shall be referred to herein as the “Measure”; and

WHEREAS, a one-cent sales tax cannot be imposed without placing a ballot measure on the ballot at a general election and obtaining majority voter approval; and

WHEREAS, the City Council desires to submit the City of Encinitas One-Cent General Transactions and Use (Sales) Tax Measure to the voters of the City at a General Municipal Election to be held on Tuesday, November 5, 2024, and to consolidate that election with the general municipal election and the statewide election to be held on that date.

NOW, THEREFORE, BE IT RESOLVED, by the City Council of the City of Encinitas, California, that:

Section 1. Recitals. The City Council hereby finds and determines that the foregoing recitals are true and correct.

Section 2. Consolidation. Pursuant to Section 10400 et seq. of the Elections Code, the Board of Supervisors of San Diego County is requested to consolidate the Election with the General Municipal Election and Statewide Election to be held on November 5, 2024.

Section 3. Ballot Question. The City Council, pursuant to its right and authority, orders submitted to the voters of the City of Encinitas at the November 5, 2024 the following question:

To provide locally-controlled funding for Encinitas city services, such as keeping parks, beaches, public facilities safe and clean; keeping trash/ pollution away from lagoons, waterways, beaches, marine habitat by repairing aging storm drains; restoring beach sand; fixing potholes; maintaining streets; improving traffic safety, infrastructure, and public safety facilities; shall Encinitas’ measure establishing a one-cent (1%) transactions and use (sales) tax, providing \$15.4 million annually for general revenue purposes for 10 years, be adopted?	YES
	NO

Section 4. Text of Measure. The proposed complete text of the Ordinance to be submitted to the voters is attached as Exhibit A. The City does not request the Registrar of Voters to print the entire text of the Ordinance in the voter information materials.

Section 5. Publication of Measure. The City Clerk is directed to publish a synopsis of

the measure at least one time not later than one week before the election in accordance with Section 12111 of the Elections Code.

Section 6. Approval. Under Article XIII C of the Constitution, the vote requirement for this measure to pass shall be a majority (50% +1) of those casting ballots on the measure.

Section 7. Ballots. The ballots to be used at the election shall be in form and content as required by law.

Section 8. Implementation. The City Clerk is authorized, instructed, and directed to coordinate with the County of San Diego Registrar of Voters to procure and furnish any and all official ballots, notices, printed matter and all supplies, equipment and paraphernalia that may be necessary in order to properly and lawfully conduct the election. The City Clerk and City Manager are further authorized to take all actions as necessary to effectuate the purposes of this resolution and the election. The City Clerk and City Attorney are authorized to make any typographical, clerical, and non-substantive corrections to this resolution as may be deemed necessary by the County of San Diego Registrar of Voters.

Section 9. Notice. Notice of the time and place of holding the election is given and the City Clerk is authorized, instructed, and directed to give further or additional notice of the election, in time, form and manner as required by law.

Section 10. Canvass. The County Board of Supervisors is authorized to canvass the returns of the Election pursuant to Section 10411 of the Elections Code. The election shall be held in all respects as if there were only one election, and only one form of ballot shall be used. The election will be held and conducted in accordance with the provisions of law regulating the statewide election.

Section 11. Conduct of Election. Pursuant to Section 10002 of the Elections Code, the Board of Supervisors is requested to permit the County of San Diego Registrar of Voters to render all services specified by Section 10418 of the Elections Code relating to the election, for which services the City agrees to reimburse the County, in accordance with current County pro-rations and allocation procedures.

Section 12. Filing with County. The City Clerk is hereby directed to file a certified copy of this Resolution with the San Diego County Board of Supervisors and the San Diego County Registrar of Voters.

Section 13. Impartial Analysis. The City Clerk shall transmit a copy of the Measure to the City Attorney. The City Attorney shall prepare an impartial analysis of the measure not exceeding 500 words showing the effect of the measure on existing law and the operation of the measure. The analysis shall include a statement indicating whether the measure was placed on the ballot by a petition signed by the requisite number of voters or by the governing body of the city. In the event the entire text of the measure is not printed on the ballot, nor in the voter information portion of the sample ballot, there shall be printed immediately below the impartial analysis, in no less than 10-point type, the following: "The above statement is an impartial analysis of Ordinance or Measure ___. If you desire a copy of the ordinance or measure, please call the election official's office at 760-633-2601 and a copy will be mailed at no cost to you." The City Attorney shall transmit such impartial analysis to the City Clerk by August 13, 2024.

Section 14. Effective Date. This Resolution shall be effective immediately upon adoption.

Section 15. Certification. The City Clerk shall certify to the passage and adoption of this Resolution and enter it into the book of original Resolutions.

Section 16. County Reimbursement and Indemnification The County of San Diego shall be reimbursed in full for the services performed by the Registrar of Voters for the City of Encinitas upon presentation of a bill therefore, and this City agrees to indemnify and save free and harmless the County, its officers, agents and employees from expense or liability, including reasonable attorneys' fees, as the result of an election contest arising after conduct of this general municipal election, so long as the basis for any such claim arises from the conduct of the City or as a result of the reasonable reliance by County upon information provided by City.

NOW, THEREFORE, BE IT FURTHER RESOLVED that this action is exempt from the California Environmental Quality Act (CEQA) because it is not a "project" under CEQA Guidelines Sections 15378(b)(5) (actions that involve an organizational or administrative activity of government that will not result in the direct or indirect physical change in the environment) and 15378(b)(4) (the creation of a government funding mechanism or other government fiscal activities which do not involve any commitment to any specific project which may result in a potentially significant physical impact on the environment).

PASSED, APPROVED AND ADOPTED this 22nd day of May 2024 by the City Council of the City of Encinitas, State of California.

DocuSigned by:
A.J. Kranz
DEA18C85B88E438

Tony Kranz, Mayor

ATTEST:

DocuSigned by:
Kathy Hollywood
43EC83D34D2448C

Kathy Hollywood, City Clerk

APPROVED AS TO FORM:

DocuSigned by:
Tarquin Preziosi
160D99693D9741D...

Tarquin Preziosi, City Attorney

CERTIFICATION: I, Kathy Hollywood, City Clerk of the City of Encinitas, California, do hereby certify under penalty of perjury that the foregoing Resolution was duly adopted at a regular meeting of the City Council on the 22nd day of May 2024 by the following vote:

AYES: **Blackwell, Hinze, Kranz, Lyndes**

NOES: **Ehlers**

ABSENT: **None**

ABSTAIN: **None**

DocuSigned by:

Kathy Hollywood

43EC63D34D2448C...
Kathy Hollywood, City Clerk

CITY-SPONSORED INITIATIVE MEASURE TO BE SUBMITTED DIRECTLY TO THE VOTERS

The City Council for the City of Encinitas, California submits the following measure to the voters of the City for approval and enactment:

ORDINANCE NO. _____

AN ORDINANCE OF THE CITY OF ENCINITAS, CALIFORNIA, ADDING A NEW CHAPTER 3.25 TO THE ENCINITAS MUNICIPAL CODE ESTABLISHING AND IMPOSING A ONE CENT GENERAL TRANSACTIONS AND USE (SALES) TAX FOR GENERAL REVENUE PURPOSES, INCLUDING INFRASTRUCTURE MAINTENANCE AND IMPROVEMENTS IN THE QUALITY OF OTHER MUNICIPAL SERVICES, TO BE ADMINISTERED BY THE CALIFORNIA DEPARTMENT OF TAX AND FEE ADMINISTRATION

The People of the City of Encinitas do ordain as follows:

SECTION 1. Amendment of Code.

Chapter 3.25 (Transactions and Use Tax) is hereby added to Title 3 (Taxes) of the Encinitas Municipal Code:

Section 3.25.010. Title.

This ordinance shall be known and may be cited as “The City of Encinitas One-Cent General Transactions and Use (Sales) Tax Measure” and shall be referred to herein as the “Ordinance.” The City of Encinitas hereinafter shall be called “City.” This ordinance shall be applicable in the incorporated territory of the City.

Section 3.25.020. Operative Date.

“Operative Date” means the first day of the first calendar quarter commencing more than 110 days after the approval of the voters of the City of a measure approving the transactions and use tax set forth herein, unless a later Operative Date becomes effective under the provisions of Section 3.25.040.

Section 3.25.030. Purpose.

This Ordinance is adopted to achieve the following, among other purposes, and directs that the provisions hereof be interpreted in order to accomplish those purposes:

A. To impose a retail transactions and use tax in accordance with the provisions of Part 1.6 (commencing with Section 7251) of Division 2 of the Revenue and Taxation Code and Section 7285.9 of Part 1.7 of Division 2, which authorizes the City to adopt this tax ordinance which shall be operative if a majority of the electors voting on the measure vote to approve the imposition of the tax at an election called for that purpose.

B. To adopt a retail transactions and use tax ordinance that incorporates provisions identical to those of the Sales and Use Tax Law of the State of California insofar as those

provisions are not inconsistent with the requirements and limitations contained in Part 1.6 of Division 2 of the Revenue and Taxation Code.

C. To adopt a retail transactions and use tax ordinance that imposes a tax and provides a measure therefore that can be administered and collected by the California Department of Tax and Fee Administration in a manner that adapts itself as fully as practicable to, and requires the least possible deviation from, the existing statutory and administrative procedures followed by the California Department of Tax and Fee Administration in administering and collecting the California State sales and use taxes.

D. To adopt a retail transactions and use tax ordinance that can be administered in a manner that will be, to the greatest degree possible, consistent with the provisions of Part 1.6 of Division 2 of the Revenue and Taxation Code, minimize the cost of collecting the transactions and use taxes, and at the same time, minimize the burden of record keeping upon persons subject to taxation under the provisions of this Ordinance.

Section 3.25.040. Contract with State.

Prior to the Operative Date, the City shall contract with the California Department of Tax and Fee Administration to perform all functions incident to the administration and operation of this transactions and use tax Ordinance; provided, that if the City shall not have contracted with the California Department of Tax and Fee Administration prior to the Operative Date, it shall nevertheless so contract, and in such a case the Operative Date shall be the first day of the first calendar quarter following the execution of such a contract.

Section 3.25.050. Transactions Tax Rate.

For the privilege of selling tangible personal property at retail, a tax is hereby imposed upon all retailers in the incorporated territory of the City at the rate of one percent (1%) of the gross receipts of any retailer from the sale of all tangible personal property sold at retail in said territory on and after the Operative Date of this Ordinance and before the termination date.

Section 3.25.060. Place of Sale.

For the purposes of this Ordinance, all retail sales are consummated at the place of business of the retailer unless the tangible personal property sold is delivered by the retailer or his agent to an out-of-state destination or to a common carrier for delivery to an out-of-state destination. The gross receipts from such sales shall include delivery charges, when such charges are subject to the State sales and use tax, regardless of the place to which delivery is made. In the event a retailer has no permanent place of business in the State or has more than one place of business, the place or places at which the retail sales are consummated shall be determined under rules and regulations to be prescribed and adopted by the California Department of Tax and Fee Administration.

Section 3.25.070. Use Tax Rate.

An excise tax is hereby imposed on the storage, use or other consumption in the City of tangible personal property purchased from any retailer on and after the Operative Date of this Ordinance for storage, use or other consumption in said territory at the rate of one percent (1%) of the sales price of the property. The sales price shall include delivery charges when such charges are subject to state sales or use tax regardless of the place to which delivery is made.

Section 3.25.080. Adoption of Provisions of State Law.

Except as otherwise provided in this Ordinance and except insofar as they are inconsistent with the provisions of Part 1.6 of Division 2 of the Revenue and Taxation Code, all of the provisions of Part 1 (commencing with Section 6001) of Division 2 of the Revenue and Taxation Code are hereby adopted and made a part of this Ordinance as though fully set forth herein.

Section 3.25.090. Limitations on Adoption of State Law and Collection of Use Taxes.

In adopting the provisions of Part 1 of Division 2 of the Revenue and Taxation Code:

- A. Wherever the State of California is named or referred to as the taxing agency, the name of this City shall be substituted therefor. However, the substitution shall not be made when:
1. The word "State" is used as part of the title of the State Controller, State Treasurer, State Treasury, or the Constitution of the State of California;
 2. The result of that substitution would require action be taken by or against this City or any agency, officer, or employee thereof, rather than by or against the California Department of Tax and Fee Administration, in performing the functions incident to the administration or operation of this Ordinance.
 3. In those sections, including but not necessarily limited to sections referring to the exterior boundaries of the State of California, where the result of the substitution would be to:
 - a. Provide an exemption from this tax with respect to certain sales, storage, use or other consumption of tangible personal property that would not otherwise be exempt from this tax while such sales, storage, use or other consumption remains subject to tax by the State under the provisions of Part 1 of Division 2 of the Revenue and Taxation Code; or
 - b. Impose this tax with respect to certain sales, storage, use or other consumption of tangible personal property which would not be subject to tax by the State under the said provision of that code.
 4. In Sections 6701, 6702 (except in the last sentence thereof), 6711, 6715, 6737, 6797 or 6828 of the Revenue and Taxation Code.
- B. The word "City" shall be substituted for the word "state" in the phrase "retailer engaged in business in this state" in Section 6203 and in the definition of that phrase in Section 6203 of the Revenue and Taxation Code.
1. "A retailer engaged in business in the District" shall also include any retailer that, in the preceding calendar year or in the current calendar year, has total combined sales of tangible personal property in this state or for delivery in this State by the retailer and all persons related to the retailer that exceeds five hundred thousand dollars (\$500,000). For purposes of this section, a person is related to another person if both persons are related to each other pursuant to Section 267(b) of Title 26 of the United States Code and the regulations thereunder.

Section 3.25.100. Permit Not Required.

If a seller's permit has been issued to a retailer under Section 6067 of the Revenue and Taxation Code, an additional transactor's permit shall not be required by this Ordinance.

Section 3.25.110 Exemptions and Exclusions.

- A. There shall be excluded from the measure of the transactions tax and the use tax the amount of any sales tax or use tax imposed by the State of California or by any city, city and county, or county pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law or the amount of any state-administered transactions or use tax.
- B. There are exempted from the computation of the amount of transactions tax the gross receipts from:
 1. Sales of tangible personal property, other than fuel or petroleum products, to operators of aircraft to be used or consumed principally outside the county in which the sale is made and directly and exclusively in the use of such aircraft as common carriers of persons or property under the authority of the laws of this State, the United States, or any foreign government.
 2. Sales of property to be used outside the City which is shipped to a point outside the City, pursuant to the contract of sale, by delivery to such point by the retailer or his agent, or by delivery by the retailer to a carrier for shipment to a consignee at such point. For the purposes of this paragraph, delivery to a point outside the City shall be satisfied:
 - a. With respect to vehicles (other than commercial vehicles) subject to registration pursuant to Chapter 1 (commencing with Section 4000) of Division 3 of the Vehicle Code, aircraft licensed in compliance with Section 21411 of the Public Utilities Code, and undocumented vessels registered under Chapter 2 of Division 3.5 (commencing with Section 9840) of the Vehicle Code by registration to an out-of-City address and by a declaration under penalty of perjury, signed by the buyer, stating that such address is, in fact, his or her principal place of residence; and
 - b. With respect to commercial vehicles, by registration to a place of business out-of-City and declaration under penalty of perjury, signed by the buyer, that the vehicle will be operated from that address.
 3. The sale of tangible personal property if the seller is obligated to furnish the property for a fixed price pursuant to a contract entered into prior to the Operative Date of this Ordinance.
 4. A lease of tangible personal property which is a continuing sale of such property, for any period of time for which the lessor is obligated to lease the property for an amount fixed by the lease prior to the Operative Date of this Ordinance.
 5. For the purposes of subsections (3) and (4) of this section, the sale or lease of tangible personal property shall be deemed not to be obligated pursuant to a contract or lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised.

C. There are exempted from the use tax imposed by this Ordinance, the storage, use or other consumption in this City of tangible personal property;

1. The gross receipts from the sale of which have been subject to a transactions tax under any State-administered transactions and use tax ordinance.
2. Other than fuel or petroleum products purchased by operators of aircraft and used or consumed by such operators directly and exclusively in the use of such aircraft as common carriers of persons or property for hire or compensation under a certificate of public convenience and necessity issued pursuant to the laws of this State, the United States, or any foreign government. This exemption is in addition to the exemptions provided in Sections 6366 and 6366.1 of the Revenue and Taxation Code of the State of California.
3. If the purchaser is obligated to purchase the property for a fixed price pursuant to a contract entered into prior to the Operative Date of this Ordinance.
4. If the possession of, or the exercise of any right or power over, the tangible personal property arises under a lease which is a continuing purchase of such property for any period of time for which the lessee is obligated to lease the property for an amount fixed by a lease prior to the Operative Date of this Ordinance.
5. For the purposes of subsections (3) and (4) of this section, storage, use, or other consumption, or possession of, or exercise of any right or power over, tangible personal property shall be deemed not to be obligated pursuant to a contract or lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised.
6. Except as provided in subsection (7) of this section, a retailer engaged in business in the City shall not be required to collect use tax from the purchaser of tangible personal property, unless the retailer ships or delivers the property into the City or participates within the City in making the sale of the property, including, but not limited to, soliciting or receiving the order, either directly or indirectly, at a place of business of the retailer in the City or through any representative, agent, canvasser, solicitor, subsidiary, or person in the City under the authority of the retailer.
7. "A retailer engaged in business in the City" shall also include any retailer of any of the following: vehicles subject to registration pursuant to Chapter 1 (commencing with Section 4000) of Division 3 of the Vehicle Code, aircraft licensed in compliance with Section 21411 of the Public Utilities Code, or undocumented vessels registered under Division 3.5 (commencing with Section 9840) of the Vehicle Code. That retailer shall be required to collect use tax from any purchaser who registers or licenses the vehicle, vessel, or aircraft at an address in the City.

D. Any person subject to use tax under this Ordinance may credit against that tax any transactions tax or reimbursement for transactions tax paid to a district imposing, or retailer liable for a transactions tax pursuant to Part 1.6 of Division 2 of the Revenue and Taxation Code with respect to the sale to the person of the property the storage, use or other consumption of which is subject to the use tax.

Section 3.25.120. Amendments of Revenue and Taxation Code.

All amendments subsequent to the effective date of this Ordinance to Part 1 of Division 2 of the Revenue and Taxation Code relating to sales and use taxes and which are not inconsistent with Part 1.6 and Part 1.7 of Division 2 of the Revenue and Taxation Code, and all amendments to Part 1.6 and Part 1.7 of Division 2 of the Revenue and Taxation Code, shall automatically become a part of this Ordinance; provided, however, that no such amendment shall operate so as to affect the rate of tax imposed by this Ordinance.

Section 3.25.130. Enjoining Collection Forbidden.

No injunction or writ of mandate or other legal or equitable process shall issue in any suit, action or proceeding in any court against the State or the City, or against any officer of the State or the City, to prevent or enjoin the collection under this Ordinance, or Part 1.6 of Division 2 of the Revenue and Taxation Code, of any tax or any amount of tax required to be collected.

Section 3.25.140 Severability.

If any provision of this Ordinance or the application thereof to any person or circumstance is held invalid, the remainder of the Ordinance and the application of such provision to other persons or circumstances shall not be affected thereby.

Section 3.25.190 Effective Date.

This ordinance relates to the levying and collecting of the City transactions and use taxes and shall take effect immediately.

Section 3.25.200 Termination Date.

The authority to levy the tax imposed by this Ordinance shall expire ten (10) years after it has become effective, unless otherwise extended.

Section 3.25.140. Amendments by City Council.

The following amendments to this Ordinance as codified in this chapter must be approved by the voters of the City: increasing the tax rate; revising the methodology for calculating the tax, such that a tax increase would result; imposing the tax on transactions and uses not previously subject to the tax (unless such amendment occurs automatically by operation of law); or terminating the tax prior to the termination date. The City Council may otherwise amend this Ordinance as codified in this chapter without submitting the amendment to the voters for approval in any manner that does not constitute a tax "increase" as that term is defined in Government Code section 53750(h)."

SECTION 2 Use of Proceeds.

The proceeds from the tax imposed by this Ordinance shall be for unrestricted general revenue purposes of the City and shall be received into the general fund of the City. Nothing in this Ordinance shall constitute the tax imposed under this Ordinance as a special tax, or bind the City to use the proceeds for any specific purpose or function; the City Council shall retain discretion to expend the proceeds of the tax for any lawful purpose of the City.

SECTION 3 Independent Annual Audit.

The proceeds resulting from this transactions and use tax shall be become subject to the same independent annual audit requirements as other general fund revenue. The independent auditor's report, which shall include an accounting of the revenues received and expenditures made from the transactions and use tax, will be presented annually to the City Council and made available for public review.

SECTION 4 Encinitas Sales Tax Oversight Committee

The City Council shall appoint an independent Encinitas Sales Tax Oversight Committee whose duties include: biannual review of how revenues generated by the transactions and use tax were spent; and preparation of an annual report that shall be presented at a City Council meeting to advise the City Council of its findings. The makeup of the Committee shall be:

One Encinitas resident and registered voter member from each City Council district nominated by the Council Member from that district for a total of four members; and

Three Encinitas residents and registered voter members nominated at-large by the Mayor and may include representatives from local business organizations, community, or other organized groups.

Nominated members are subject to a vote of the City Council.

Members shall be appointed for two-year terms and may serve a maximum of two terms.